BUCKINGHAMSHIRE COUNCIL

TOWN AND COUNTRY PLANNING ACT 1990 (As Amended)

APPEALS BY

Appeal under Section 78 of the Town and Country Planning Act 1990 against the decision by Buckinghamshire Council to refuse planning permission for 'Demolition of open sided barn; conversion, alteration and change of use of existing buildings to Use Class C3 to provide 7 residential units and construction of 5 new residential units; hard and soft landscaping, attenuation pond, bin and cycle stores, car parking, infrastructure and associated works, at Boveney Court Farm, Boveney Road, Dorney, Bucks.

Written statement of Buckinghamshire Council

Buckinghamshire Council Ref. PL/22/3562/FA

APP/N0410/W/23/3335905

Date – April 2024

Classification: OFFICIAL

Contents

Subsection		Page
1	The Planning Application	3
2	The Appeal Site	5
3	Consultations	5
4	Planning History	5
5	Planning Policy	6
6	Key Issues	7
7	Planning Balance/Very Special Circumstances	17
8	Summary and Conclusion	21
	Suggested conditions	32
	APPENDIX 1 - Boveney Conservation Area Appraisal APPENDIX 2 - Independent financial viability consultant appraisa	al

1.0 The Planning Application

1.1 Planning application PL/22/3562/FA was validated on 7th November 2022.

1.2 The Council consulted the relevant statutory bodies, internal and external

consultees, and the occupiers of adjoining properties, as set out in the Officers

Reports, which have already been forwarded.

1.3 The application seeks full planning consent for the demolition of open sided barn;

conversion, alteration and change of use of existing buildings to Use Class C3 to

provide 7 residential units and construction of 5 new residential units; hard and soft

landscaping, attenuation pond, bin and cycle stores, car parking, infrastructure and

associated works.

1.4 The application was refused, with the reasons for refusal being as follows:

1. The application site is located within the Metropolitan Green Belt

wherein there is a general presumption against inappropriate

development except in very special circumstances. The proposed

development, by virtue of the increase in built form on the site, the

increase in the number of buildings, and the bulk and massing of the new

buildings, would cause substantial harm to the openness of the Green

Belt spatially and visually, including when viewed from across the

adjacent fields. The proposed development therefore fails to meet any

of the exceptions for development allowed in the Green Belt, and as such

constitutes inappropriate development within the Green Belt, which by

definition is harmful. Harm is therefore caused to the Green Belt by

virtue of its inappropriateness, and substantial reduction in its

openness. The NPPF sets out that substantial weight should be given to

any harm to the Green Belt. No very special circumstances have been

advanced that clearly outweigh the harm that would be caused to the Green Belt by reason of inappropriateness and a reduction in openness. As such the proposal is contrary to policy GB1 of the South Bucks District Local Plan (adopted March 1999) and section 13 (Protecting Green Belt Land) of the NPPF.

- 2. The application site predominantly falls within the Boveney Conservation Area. The Boveney Conservation Area Document notes that Boveney has a tranquil rural character and seems to be almost untouched by the development that has spoilt similar settlements. Furthermore, it highlights that the hamlet has a rural, low density character which is worthy of preservation. The size of the proposed development, including the number of dwellings and its overall density, would be out of character within the context of the rural, low density character of the existing hamlet and it would therefore fail to preserve or enhance the character and appearance of the Boveney Conservation Area. The public benefits of the scheme do not outweigh the harm that would be caused to the conservation area. As such, the proposal is contrary to policies EP3, and C1 of the South Bucks District Local Plan (adopted March 1999), CP8 of the South Bucks Core Strategy (adopted February 2011), and the provisions of the NPPF.
- 3. The NPPF seeks the provision of affordable housing provision on residential development where 10 or more homes will be provided. Core Policy 3 of the South Bucks District Core Strategy (2011) seeks to secure at least 40% of a development to be provided in the form of units of affordable accommodation, unless it is clearly demonstrated that this is not economically viable. In the absence of a suitable legal agreement

to secure an appropriate affordable housing contribution, the proposal

would be contrary to the aims of the NPPF and Core Policy 3 of the South

Bucks District Council Core Strategy (2011).

2.0 The Appeal Site

2.1 The appeal site is located within the Parish of Dorney, and within the collection of

buildings that lie within the area known as Boveney. It is accessed via Boveney Road,

and lies within the Green Belt, and partly within a Conservation Area. The site was

historically an agricultural in nature, but its most recent use has been for B8 storage

purposes. The site is currently unoccupied.

2.2 The site consists of a collection of buildings, one of which is a Grade II listed building.

The site lies within national Flood Zones 2 and 3, and Strategic flood zone 3a.

3.0 Consultations

3.1 Consultee responses are as set out in the respective Officers Reports.

4.0 Planning History

PL/19/4124/EU - Granted - 1 May 2020 - Certificate of Lawfulness for existing:

storage use (Use Class B8) of outbuildings and barns at Boveney Court Farm.

PL/21/1884/HB - Conditional Consent - 23 June 2023 - Listed building consent for

removal of the existing decayed timber sole plate, the installation of a new oak sole

plate, the repair, strengthening and replacement of the timber and the roof, the

installation of rainwater goods, the removal and replacement of weatherboarding,

the removal and repair of the brick infill panels and other associated repair works.

PL/22/3563/HB - Conditional Consent - Listed building consent for demolition of

open sided barn; conversion, alteration and change of use of existing buildings to

Use Class C3 to provide 7 residential units and construction of 5 new residential units;

hard and soft landscaping, attenuation pond, bin and cycle stores, car parking,

infrastructure and associated works.

5.0 Planning Policy

5.1 At the time of determination, the site was affected by planning policies

contained in the following documents:

• The South Bucks District Local Plan (adopted in March 1999) - Policies

referred to in the decision notice - GB1, EP3, and C1

• The South Bucks District Core Strategy (adopted in February 2011) -

Policies referred to in the decision notice are CP3, CP8. (copies of the

above have been forwarded to the Inspectorate).

5.2 Copies of the policies referred to above, were provided previously with the

appeal questionnaire.

5.3

The following documents are also material considerations in the

determination of this appeal:

• National Planning Policy Framework (NPPF)

National Planning Practice Guidance (NPPG)

South Bucks Residential Design Guide SPD

National Design Guide

South Bucks Affordable housing SPD

6. Key Issues

6.1 The Council submits that the principal issues in respect of the consideration

of this appeal are:-

Whether the development constitutes inappropriate development

within the Green Belt;

Would there be harm to the openness of the Green Belt and it's

purposes;

• If inappropriate development within the Green Belt, are there Very

Special Circumstances that exist; and

Whether the development will preserve and enhance the Boveney

Conservation Area; and

• Whether the development will provide an appropriate level of

affordable housing.

Reason for refusal 1 - Green Belt

6.2 The site falls within the Green Belt. The NPPF states at paragraph 137 that

the Government attaches great importance to Green Belts. The fundamental

aim of Green Belt policy is to prevent urban sprawl by keeping land

permanently open: the essential characteristics of Green Belts are their

openness and their permanence. Paragraph 147 states that inappropriate

development is, by definition, harmful to the Green Belt and should not be

approved except in very special circumstances.

6.3 The NPPF states that a local planning authority should regard the construction

of new buildings as inappropriate development in the Green Belt. Exceptions

to this are provided in Policy GB1 of the Local Plan and Paragraph 149 of the

NPPF. The redevelopment of a site to provide a residential development does

not fall within the list of exceptions as set out in policy GB1 of the Local Plan.

However, the NPPF does include an exception for this type of development

as set out in point G of para. 149 (set out below):

'limited infilling or the partial or complete redevelopment of previously

developed sites, whether redundant or in continuing use (excluding

temporary buildings), which would:

not have a greater impact on the openness of the Green Belt

than the existing development, or

• not cause substantial harm to the openness of the Green Belt,

where the development would re-use previously developed

land and contribute to meeting an identified affordable

housing need within the area of the local planning authority.'

6.4 For a development to meet the above exception it would need to constitute

'previously developed land' (Brownfield Land). In this instance, following the

granting (reference: PL/19/4124/EU) of a certificate of lawfulness for

existing use of the existing buildings and the land that serves them for B8

storage purposes, it is considered that the site constituted previously

developed land which can be assessed against point G of para. 149 of the

NPPF.

Impact on Openness

6.5 It is acknowledged that the proposal would result in a reduction of

hardsurfacing on the site. However, whilst is it acknowledged that

hardsurfacing is an urban feature, hardstanding has limited impact on

openness, therefore it is considered that the weight that should be attributed

to a reduction in the level of hardsurfacing should be limited.

6.6 In terms of built form, the proposals result in an increase in the level of built

form in a number of ways. The resultant footprint of buildings that make up

the development would be increased by approximately 46sqm. In terms of

floorspace however, the increase is greater, with an increase of

approximately 156sqm over that which currently exists. The floorspace

figures take into account ground and first floor elements of the buildings, and

therefore provide a better indication of how the increases would be physically

displayed on site and demonstrate that a greater proportion of the increases

would be at first floor level. It is considered that increases at first floor level

result in greater physical bulk and massing at first floor level and above,

which itself has a greater impact upon openness than increases at ground

floor level.

6.7 A further calculation that demonstrates the increase in built form, is that of

the proposed volume of the buildings. In this instance, the proposals would

result in an increase of approximately 864 cubic metres over and above that

of the existing buildings on site. It is considered that this is a significant

increase in volume, which will result in a significant increase in built form

being displayed on the site.

6.8 Further to this, one of the existing buildings that is to be replaced consists of

an opened sided barn, which is open on all four sides and is akin to a 1 and

half storey building. This building would be replaced with a row of terraced

properties that would be two stories in height, and which would display a

much greater physical bulk and massing, not only at ground floor level

because they are not open sided, but also at first floor level and above. It is

considered that this proposed level of built form would be significantly

greater than that which is currently displayed by the existing open sided barn

and adversely impacts upon openness.

6.9 Openness is further impacted upon by the fact that the proposals would

spread the built form further across the site, by virtue of the introduction of

the pair of semi-detached properties which are to be located to the east of

the existing buildings. This is an area of land that is currently free from any

built form or buildings, which will be replaced by the introduction of a pair

of semi-detached dwellings which are two stories in height, and would display

a considerable height, bulk and massing. This pair of semi-detached

dwellings also result in an increase in the total number of buildings on the

site. It is considered that this would significantly reduce the openness of the

Green Belt on this part of the site.

6.10 Overall therefore, the proposal would result in a substantial increase in the

amount of built form on site by virtue of an increase in the footprint,

floorspace and volume of the buildings, as well as the increase in the number

of buildings and the spread of the built form across a greater extent of the

site. From a spatial point of view, it is considered that the proposals would

substantially reduce the openness of the Green Belt.

6.11 From a visual point of view, it is acknowledged that there is natural

vegetation located along the sites boundaries which provide a level of

screening and reduce the ability to obtain clear views into the site from certain points. However, notwithstanding this, views into the site are still very much attainable through the existing vegetation, and more so in the months where the vegetation sheds its foliage. Further to this, the proposed row of terraced properties which would replace the existing open sided barn, is located in close proximity to the western boundary, and by virtue of its size, height, bulk and massing, would clearly be visible from views from outside of the site, and from across the adjacent fields. The existing open sided barn is lower in height and much less prominent due to its lesser scale and massing and due to the fact that it is open sided. The new pair of semidetached properties, while located further from the sites boundaries would also be viewable from outside the site and adjacent fields. They would noticeably introduce new built form into a location where there is currently none, impacting upon the visual openness of the site. From a visual point of view, it is considered that the proposals would substantially reduce the openness of the Green Belt.

- 6.12 In light of the above, it is considered that the proposals would have a substantial impact upon the openness of the Green Belt, and as such, would fail to meet either of the exceptions as set out at para. 154 'g'.
- 6.13 It is considered therefore that the proposed development on this site does not fall within the list of appropriate forms of development as set out in policy GB1 of the Local Plan or the NPPF. As such, under Local Plan policies and the NPPF, a proposal of this nature constitutes inappropriate development in the Green Belt. The NPPF reiterates that, as with previous Green Belt policy, inappropriate development is, by definition, harmful to

the Green Belt and should not be approved except in very special

circumstances. Very special circumstances will not exist unless the harm to

the Green Belt by reason of inappropriateness, and any other harm, is clearly

outweighed by other considerations.

Reason for Refusal 2 - Impact on Boveney Conservation Area

6.14 The appeal site predominantly falls within the Boveney Conservation Area.

The Boveney Conservation Area Document (copy attached to Appendix 1)

notes that Boveney has a tranquil rural character and seems to be almost

untouched by the development that has spoilt other similar settlements. It

goes on to advise that due to these characteristics, the Council would not

want to see further development or any intensity in the use of the settlement

by visitors.

6.15 Around two thirds of the buildings within the conservation area are listed.

The uses of the existing buildings have also had an influence upon the

character of Boveney over the years. Uses have predominantly remained

residential, however, Boveney Court Farm, (the appeal site) has had an

influence upon the character of the settlement by reinforcing the rural nature

of the area.

6.16 The appraisal document goes on to advise that the listed buildings display a

similarity in construction type and materials, which helps to provide a visual

coherence within the settlement. In addition to this, it advises that because

of Boveney's rural nature and the relatively small number of widely dispersed

buildings, the settlement has a low density. It is this rural, low density

character which is considered worthy of preservation.

6.17 The proposed development would double the number of dwellings that would exist within the hamlet of Boveney, and would introduce new built form which would result in an urbanising effect on the appeal site and Conservation Area in general. The increase in the number of dwellings would result in the overall density of development within the Conservation Area doubling, which

would lead to associated activities, including vehicular movements, also

doubling.

6.18 It is also considered that whilst the proposed new buildings would be no higher than the tallest existing building on the site, it will introduce a greater number of buildings of greater height, and which would alter the existing characteristics of generally lower level buildings within the site.

- 6.19 It is considered that the introduction of such increases would be out of character within the context of the rural, low density character of the existing hamlet and it would therefore fail to preserve or enhance the character and appearance of the Boveney Conservation Area.
- 6.20 It is considered that the proposal would lead to less than substantial harm to the significance of a designated heritage asset. The NPPF advises that great weight should be attached to the conservation of such assets. In accordance with the NPPF, this harm should be weighed against the public benefits of the proposal including, where appropriate, securing its optimum viable use.
- 6.21 In this regard, it is acknowledged that the proposal would contribute towards the general need for housing, in the form of 12 residential units, which is

needed to meet the Councils Housing targets, and it is also acknowledged

that the Council does not currently have a 5 year housing supply. However,

when taken in the context of the Councils housing targets, a net increase of

12 dwellings, whilst being a benefit, represents only a moderate contribution,

and should therefore only be attributed moderate weight.

6.22 It is acknowledged that the proposal would contribute towards the Council

provision of affordable housing. However, given that the contribution is not

being provided on-site, and only represents a contribution equivalent to a

21% provision, whereas the Councils affordable housing policy seeks a 40%

provision in the first instance, whilst being a benefit, represents only a

limited contribution, and should therefore only be attributed limited weight.

It is important to note that if a legal agreement to secure the affordable

housing is not completed, then this would not represent any form of benefit.

6.23 It is acknowledged that the proposal would also provide some economic

benefits via supporting the construction industry, support to the local

economy due to an increase in the use of local services. Such benefits are

considered to be of moderate benefit.

6.24 Works to the listed buildings are acknowledged, however Listed Building

consent has been already been granted for these works and can be

undertaken independently from this proposal As such, it is considered that

such benefits carry limited weight.

6.25 Biodiversity improvements are acknowledged. The Habitats Regs require

developments of these nature to provide at least 10% Biodiversity Net Gain,

therefore whilst it is acknowledged that the proposed improvements go

beyond what is required as a minimum, the benefits are considered limited.

6.26 Alleged benefits relating to landscape and flood mitigation are noted,

however it is considered that these are requirements of any development of

this nature, and therefore are considered to weigh neutrally on the balance.

6.27 Overall, when taking into consideration all of the identified public benefits,

on balance, it is not considered that they outweigh the harm that would be

caused by the proposed development to the character and appearance of the

Conservation Area. As such, the proposal is contrary to policy C1 and EP3 of

the South Bucks District Local Plan (adopted March 1999), CP8 of the South

Bucks Core Strategy (adopted February 2011), and the requirements of the

NPPF.

Reason for refusal 3 - Affordable Housing

6.28 Policy CP3 of the Core Strategy sets out the Councils affordable housing

requirements. It requires that schemes of 5 or more units, or on sites of

0.16ha and above, where there is a net gain in the number of dwellings, must

provide 40% of the proposed units as affordable housing unless it is clearly

demonstrated that this is not economically viable. If this is the case, then it

would be for the applicant to demonstrate and justify this, providing a

viability assessment setting out what they consider to be a more appropriate

amount or justifying zero provision. In addition to this, policy CP3 advises

that affordable housing should normally be provided on site, however, where

there are sound planning or other reasons, and the developer and Council

agree, a financial contribution in lieu of on-site provision, may be acceptable.

The NPPF states in para. 65 that the provision of affordable housing should

not be sought for residential developments that are not major developments,

other than in designated rural areas. For housing, major development is

defined in the glossary 10 or more homes, or the site has an area of 0.5

hectares or more.

6.29 Given that the proposal involves the provision of 12 residential units, it meets

the definition of a major development in the context of affordable housing,

as set out in the NPPF, and as such, it is considered that the application of

the affordable housing policy, CP3 is applicable in this instance.

6.30 In this case, the applicant has submitted that it is not viable to provide a 40%

provision of affordable housing, on site or in the form of a financial

contribution. It was originally proposed that 1 affordable unit could be

offered off site, on an alternative site. BPS have undertaken an independent

viability appraisal on behalf of the Council and have advised that whilst they

agree that it is not viable for the scheme to provide a 40% contribution, they

have advised that an amount greater than the equivalent of one unit is

achievable. Following negotiations with the applicant and further assessment

of the viability matters, it has been agreed that a financial contribution of

£280,000, which is the equivalent of 2.5 units, or 21%, can be provided

towards affordable housing (copy of independent financial viability appraisal

attached to Appendix 2)

6.31 Further to this, evidence has been produced by the applicant of

correspondence from a number of registered housing providers, setting out

that they would not be willing to take on two on-site units on this site due to

the small number of units and the distance away from their existing housing

stock. Based on this evidence, it is considered that the provision of a financial

contribution towards off site provision is appropriate.

6.32 At the time of the application being determined, a legal agreement to secure

the relevant financial contribution had not been completed, and as such, the

requirements of policy CP3 had not been complied with.

6.33 It is acknowledged that at the time of drafting this appeal statement, the

appellant is in negotiations with the Council to complete a legal agreement

that secures the financial contribution towards affordable housing. If this

agreement is completed, then the reason for refusal relating to lack of

affordable housing will have successfully been addressed and would no longer

remain a reason for refusal or matter of disagreement between the appellant

and the Council.

6.34 Notwithstanding this, if a legal agreement is not completed, then this reason

for refusal remains applicable as the requirements of policy CP3 will not have

been complied with. In the absence of a suitable legal agreement to secure

an appropriate affordable housing contribution, the proposal would be

contrary to the aims of the NPPF and Core Policy 3 of the South Bucks District

Council Core Strategy (2011).

7. Planning Balance/Very Special Circumstances

7.1 The proposal would be inappropriate development in the Green Belt.

Inappropriate development is, by definition, harmful to the Green Belt and

should not be approved except in very special circumstances. The Framework

establishes that substantial weight should be given to any harm to the Green

Belt. Very special circumstances will not exist unless the potential harm to

the Green Belt by reason of inappropriateness, and any other harm, is clearly

outweighed by other considerations.

7.2 The harm by reason of inappropriateness, together with the harm in respect

of the reduction in openness, carry substantial weight against the proposal.

The harm caused to the Conservation Area carries great weight. It is

important to note that if a legal agreement to secure the appropriate level

of affordable housing is not completed, then there would be further harm by

reason of its lack of provision towards affordable housing.

7.3 The appellant has put forward a case of very special circumstances setting

out that the Council's lack of 5 years housing weighs in favour of the proposal

to permit housing in the Green Belt. A case is also put forward that the

proposals will contribute to the Councils supply of affordable housing.

7.4 The Council acknowledge that the provision of housing should be given weight

in the balance. However, this should be tempered by the number of dwellings

proposed. In this case, 12 dwellings would be considered to have moderate

weight.

7.5 It is acknowledged that the proposal would contribute towards the Council

provision of affordable housing, if a legal agreement to secure it is

completed. However, given that the contribution is not being provided on-

site, and only represents a contribution equivalent to a 21% provision,

whereas the Councils affordable housing policy seeks a 40% provision in the

first instance, whilst being a benefit, represents only a limited contribution,

and should therefore only be attributed limited weight. It is important to

note that if a legal agreement to secure the affordable housing is not

completed, then this would not represent any form of benefit, but rather

would cause a harm against the proposals.

7.6 It is acknowledged that the proposal would also provide some economic

benefits via supporting the construction industry, support to the local

economy due to an increase in the use of local services. Such benefits are

considered to be of moderate benefit.

7.7 Works to the listed buildings are acknowledged, however Listed Building

consent has been already been granted for these works and can be

undertaken independently from this proposal As such, it is considered that

such benefits carry limited weight.

7.8 Biodiversity improvements are acknowledged. The Habitats Regs require

developments of these nature to provide at least 10% Biodiversity Net Gain,

therefore whilst it is acknowledged that the proposed improvements go

beyond what is required as a minimum, the benefits are considered limited.

7.9 Alleged benefits relating to landscape and flood mitigation are noted,

however it is considered that these are requirements of any development of

this nature, and therefore are considered to weigh neutrally on the balance.

7.10 When balancing the benefits of the proposal versus the harm identified, it is considered that the benefits are not sufficient to outweigh the identified harm. As such, the very special circumstances necessary to justify the

development do not exist.

7.11 It is important to note that it is considered that irrespective of whether a provision towards affordable housing is included as a benefit or not, this would not still not result in the benefits of the proposal outweighing the

identified harm.

7.12 It is acknowledged that the Council is currently unable to demonstrate a five-year supply of deliverable housing sites. It is also acknowledged that The Framework, at paragraph 11 is clear that in such circumstances, permission should be granted unless the application of policies in the Framework that protect areas or assets of particular importance provide a clear reason for refusing the development proposed. However, land designated as Green Belt, as well as designated heritage assets, which include Conservation Areas, are included within the list of policies that protect areas or assets of particular importance and which provide a clear reason for refusing the proposed development.

7.13 The proposal would be inappropriate development in the Green Belt, as well as adversely impact upon a designated heritage Asset. These harms, together with the other harm identified within this report, would not be outweighed by the benefits of the scheme. As such, the very special circumstances necessary to justify the development do not exist. Thus, the Framework, as a material consideration, does provide a clear reason for refusing the

development. Consequently, the presumption in favour of sustainable

development, as envisaged by paragraph 11, does not apply in this case.

8. Summary and Conclusions

8.1 Overall, in the opinion of the Local Planning Authority the application was

correctly refused wholly in accordance with policies contained in the Local

Plan and other material considerations including Central Government

Guidance. The Inspector is therefore respectfully requested to support the

Council's case and dismiss the appeal.

Suggested conditions

In respect of the advice set out in the National Planning Policy Guidance, and without

prejudice, the following conditions are recommended to be imposed, should the

Inspector be minded to allow this appeal:

The development to which this permission relates must be begun not later than the

expiration of three years beginning from the date of this decision notice.

Reason: To comply with the provisions of Section 91(1) (a) of the Town and Country

Planning Act 1990 (or any statutory amendment or re-enactment thereof).

1. Prior to any works above ground floor slab level, a detailed schedule of works

and materials to be used to for the development shall be submitted and

approved in writing. The details to be submitted shall include the following:

a) Elevational materials to be used on existing and proposed buildings;

b) Matching brick bond to plinth of listed building and mortar mix;

c) All internal and external new joinery details (doors and windows) at an

appropriate scale, including sections and glazing bars;

d) Details of contemporary glass framing system;

e) Details of insulation to be provided for listed building and curtilage listed

buildings;

f) Metal rainwater goods;

g) Details of roof lights and lanterns

h) Details of hardsurfacing to be used throughout the site

The works shall be carried out in accordance with the approved details.

Reason: To ensure that the development is not detrimental to the character,

appearance or interest of the existing buildings, including the Listed Building,

as well as the Conservation Area and locality in general. (Policies C1, C6,

EP3, and H9 of the South Bucks District Local Plan (adopted March 1999) and

policy CP8 of the South Bucks District Core Strategy (adopted February 2011)

refers.)

2. The development shall be implemented in accordance with the arboricultural

method statement submitted and approved as part of the planning

application and under the supervision of a retained arboricultural specialist

in order to ensure that the phasing of the development accords with the

stages detailed in the method statement and that the correct materials and

techniques are employed. (ST18)

Reason: To maintain the visual amenity of the area. (Policies EP4 and L10

of the South Bucks District Local Plan (adopted March 1999) refer.)

3. Prior to the commencement of development approved by this planning

permission (or such other date or stage in development as may be agreed in

writing with the Local Planning Authority), the following components of a

scheme to deal with the risks associated with contamination of the site shall

each be submitted to and approved, in writing, by the local planning

authority:

i) A site investigation, based on the Phase 1 Ground Condition Assessment

prepared by Stantec (Report ref. 49209/3501), to provide information for a

detailed assessment of the risk to all receptors that may be affected,

including those off site. This should include an assessment of the potential

risks to: human health, property (existing or proposed) including buildings,

crops, pests, woodland and service lines and pipes, adjoining land, ground

waters and surface waters, ecological systems, archaeological sites and

ancient monuments.

ii) The site investigation results and the detailed risk assessment (i) and,

based on these, an options appraisal and remediation strategy giving full

details of the remediation measures required and how they are to be

undertaken.

iii) A verification plan providing details of the data that will be collected in

order to demonstrate that the works set out in (ii) are complete and

identifying any requirements for longer term monitoring of pollutant

linkages, maintenance and arrangements for contingency action. Any changes

to these components require the express consent of the local planning

authority. The scheme shall be implemented as approved.

Reason: To ensure that risks from land contamination to the future users of

the land and neighbouring land are minimised, together with those to

controlled waters, property and ecological systems, and to ensure that the

development can be carried out safely without unacceptable risks to workers,

neighbours and other offsite receptors.

4. Following completion of measures identified in the approved remediation

scheme and prior to the first use or occupation of the development, a

verification report that demonstrates the effectiveness of the remediation

carried out must be produced together with any necessary monitoring and

maintenance programme and copies of any waste transfer notes relating to

exported and imported soils shall be submitted to the Local Planning

Authority for approval. The approved monitoring and maintenance

programme shall be implemented.

Reason: To ensure that risks from land contamination to the future users of

the land and neighbouring land are minimised, together with those to

controlled waters, property and ecological systems, and to ensure that the

development can be carried out safely without unacceptable risks to workers,

neighbours and other offsite receptors.

5. Reporting of Unexpected Contamination: In the event that contamination is

found at any time when carrying out the approved development that was not

previously identified it must be reported in writing immediately to the Local

Planning Authority. An investigation and risk assessment must be undertaken,

and where remediation is necessary a remediation scheme must be prepared,

which is subject to the approval in writing of the Local Planning Authority.

Following completion of measures identified in the approved remediation

scheme a verification report must be prepared, which is subject to the

approval in writing of the Local Planning Authority.

Reason: To ensure that risks from land contamination to the future users of

the land and neighbouring land are minimised, together with those to

controlled waters, property and ecological systems, and to ensure that the

development can be carried out safely without unacceptable risks to workers,

neighbours and other offsite receptors.

6. No other part of the development shall be occupied until the existing means

of access has been sited and laid out in general accordance with the approved

drawing and constructed in accordance with the Buckinghamshire Council

guide note "Commercial Vehicular Access Within the Public Highway".

25

Classification: OFFICIAL

Reason: In order to minimise danger, obstruction and inconvenience to users

of the highway and of the development. (Policy TR5 of the South Bucks

District Local Plan (adopted March 1999) refer.)

7. The scheme for parking, garaging and manoeuvring indicated on the

submitted plans shall be laid out prior to the initial occupation of the

development hereby permitted and that area shall not thereafter be used for

any other purpose.

Reason: To enable vehicles to draw off, park and turn clear of the highway

to minimise danger, obstruction and inconvenience to users of the adjoining

highway.

8. The development shall be carried out in accordance with the submitted flood

risk assessment (ref.49209/4002 Rev A, May 2022, Stantec) and the following

mitigation measures it details:

Finished floor levels shall be set no lower than 21.71 metres above Ordnance

Datum (AOD) as detailed in section 6.1.3 of the Flood Risk Assessment.

Level-for-level compensatory storage shall be provided as detailed in section

6.2 and drawing 'Boveney Court Farm Flood Storage Analysis' 49209/4001/002

revision B in Appendix D.

These mitigation measures shall be fully implemented prior to occupation and

subsequently in accordance with the scheme's timing/phasing arrangements.

The measures detailed above shall be retained and maintained thereafter

throughout the lifetime of the development.

Reasons: To reduce the risk of flooding to the proposed development and

future occupants and prevent flooding elsewhere by ensuring that

26

Classification: OFFICIAL

compensatory storage of flood water is provided in line with National Planning

Policy Framework paragraphs 164 and 167.

9. Prior to the first occupation of the development hereby permitted, a "lighting

design strategy for biodiversity" shall be submitted to and approved in writing

by the local planning authority. The strategy shall:

a) identify those areas/features on site that are particularly sensitive for bats

and that are likely to cause disturbance in or around their breeding sites and

resting places or along important routes used to access key areas of their

territory, for example, for foraging; and

b) show how and where external lighting will be installed (through the

provision of appropriate lighting contour plans and technical specifications)

so that it can be clearly demonstrated that areas to be lit will not disturb or

prevent the above species using their territory or having access to their

breeding sites and resting places.

All external lighting shall be installed in accordance with the specifications

and locations set out in the strategy, and these shall be maintained thereafter

in accordance with the strategy. Under no circumstances should any other

external lighting be installed without prior consent from the local planning

authority.

Reason: To safeguard protected species that may be otherwise affected from

the development.

10. The development shall be implemented in strict accordance with the agreed

reptile mitigation plan (Reptile Mitigation Strategy, Davidson Watts-Ecology,

12 January 2023). Any variation to the agreed plan shall be agreed in writing

with the local planning authority before such change is made. The condition

will be considered discharged following; a written statement from the

ecologist acting for the developer testifying to the plan having been

implemented correctly.

Reason: To safeguard protected priority species and enable their long-term

survival.

11. Before any construction works hereby approved are commenced, a

Construction Environmental Management Plan (CEMP) detailing, in full,

measures to protect existing habitat during construction works and to

safeguard protected and notable species, shall be submitted to and approved

in writing by the Local Planning Authority. The CEMP should be completed in

accordance with the British Standard on Biodiversity BS 42020:2013 with

these details below:

a) Details of what biodiversity features could be impacted on and what

development activities could be potentially damaging;

b) A rolling timetable of when and where specific measures to avoid / reduce

impacts are to be carried out including any seasonal or legal implications

(e.g. the bird nesting season) and who is responsible;

c) Details of method statements for specific biodiversity issues (e.g. for

specific destructive activities such as: vegetation clearance, hedgerow

removal, tree felling, soil stripping and building demolition);

d) Identify all practical measures (e.g. fencing, protective barriers and

warning signs) and sensitive working practices to avoid impacts;

e) Details of inspections to ensure wildlife do not become trapped in

excavations or machinery;

f) Details of other responsible person and lines of communication on-site in

relation to the implementation of the CEMP;

g) Details of contingency measures in the event of an accident or other

potentially damaging incident (e.g. pollution incidents; how to deal with

previously unrecorded protected species found during construction and

restoration; unexpected bad weather; repair of damaged features etc.);

h) Details of procedures to avoid pollution incidents (e.g. from fuel spills and

site run-off based on an understanding of the wildlife interest at risk);

i) Regular review of the implementation of CEMP throughout the construction

/ restoration phase to monitor effectiveness of mitigation measures and

compliance with legal, planning and/or contractual requirements;

j) Details of biosecurity protocols / method statements to prevent spread of

non-native species;

k) Temporary management of existing wildlife features during construction /

implementation.

The development shall be undertaken and thereafter maintained in

accordance with the approved CEMP.

Reason: To protect habitats and species of conservation importance.

12. The development hereby permitted shall not in any circumstances commence

unless the local planning authority has been provided with either: a) a licence

issued by Natural England pursuant to Regulation 53 of The Conservation of

Habitat and Species Regulations 2017 (as amended) authorising the specified

activity/development to go ahead; or b) a statement in writing from the

relevant licensing body to the effect that it does not consider that the

specified activity/development will require a licence.

Reason: To comply with the requirements of The Conservation of Habitats

and Species Regulations 2017 (as amended) and to protect species of

conservation concern.

13. No development shall take place (including demolition, ground works,

vegetation clearance) unless and until the Landscape and Ecological

Management Plan (LEMP) has been submitted to and approved in writing by

the local planning authority. The content of the LEMP shall include the

following.

a) Description and evaluation of features to be managed, including bat boxes

and bat lofts, reptile compensatory habitat.

b) Ecological trends and constraints on site that might influence

management.

c) Aims and objectives of management which will (without limitation) include

the provision of biodiversity net gain within the Site as shown within the

Biodiversity Gain Plan

d) Appropriate management options for achieving aims and objectives.

e) Prescriptions for management actions.

f) Preparation of a work schedule (including an annual work plan capable of

being rolled forward over a five-year period).

g) Details of the body or organization responsible for implementation of the

plan.

h) Ongoing monitoring and remedial measures.

The LEMP shall also include details of the legal and funding mechanism(s) by

which the long-term implementation of the plan will be secured by the

developer with the management body(ies) responsible for its delivery. The

plan shall be for no less than 30 years. The plan shall also set out (where the

results from monitoring show that conservation aims and objectives of the

LEMP are not being met) how contingencies and/or remedial action will be

identified, agreed and implemented so that the development still delivers

the fully functioning biodiversity objectives of the originally approved

scheme. The approved plan will be implemented in accordance with the

approved details.

Reason: In the interests of improving biodiversity in accordance with NPPF

and Core Policy 9: Natural Environment of the South Buckinghamshire Core

Strategy and ensuring that the development achieves biodiversity net gain.

14. No works (other than demolition) shall begin until a surface water drainage

scheme for the site, based on sustainable drainage principles and an

assessment of the hydrological and hydro-geological context of the

development, has been submitted to and approved in writing by the Local

Planning Authority. The scheme shall subsequently be implemented in

accordance with the approved details before the development is completed.

The scheme shall also include:

o Assessment of SuDS components as listed in the CIRIA SuDS Manual (C753)

and provide justification for exclusion if necessary

o Demonstrate that water quality, ecological and amenity benefits have been

considered

o Water quality assessment demonstrating that the total pollution mitigation

index equals or exceeds the pollution hazard index; priority should be given

to above ground SuDS components

o Existing and proposed discharge rates and volumes

o Ground investigations including:

o Infiltration in accordance with BRE365

o Groundwater level monitoring over the winter period

o Subject to infiltration being viable, the applicant shall demonstrate that an

alternative means of surface water disposal is practicable subject to the

drainage hierarchy as outlined in paragraph 056 of the Planning Practice

Guidance.

o SuDS components agreed in the outline application

o Full construction details of all SuDS and drainage components

o Detailed drainage layout with pipe numbers, gradients and pipe sizes

complete, together with storage volumes of all SuDS components

o Calculations to demonstrate that the proposed drainage system can contain

up to the 1 in 30 storm event without flooding. Any onsite flooding between

the 1 in 30 and the 1 in 100 plus climate change storm event should be safely

contained on site.

o Details of proposed overland flood flow routes in the event of system

exceedance or failure, with demonstration that such flows can be

appropriately managed on site without increasing flood risk to occupants, or

to adjacent or downstream sites.

o Flow depth

o Flow volume

o Flow velocity

o Flow direction Reason

The reason for this pre-construction condition is to ensure that a sustainable

drainage strategy has been agreed prior to construction in accordance with

Paragraph 167 and 169 of the National Planning Policy Framework to ensure

that there is a satisfactory solution to managing flood risk.

15. Prior to the occupation of the development a whole-life maintenance plan

for the site must be submitted to and approved in writing by the Local

Planning Authority. The plan shall set out how and when to maintain the full

drainage system (e.g. a maintenance schedule for each drainage/SuDS

component), with details of who is to be responsible for carrying out the

maintenance. The plan shall also include as as-built drawings and/or

photographic evidence of the drainage scheme carried out by a suitably

qualified person. The plan shall subsequently be implemented in accordance

with the approved details.

Reason The reason for this prior occupation condition is to ensure that

arrangements have been arranged and agreed for the long term maintenance

of the drainage system as required under Paragraph 169 of the NPPF

16. No development shall take place until the applicant, or their agents or

successors in title, have undertaken a programme of archaeological work in

accordance with a written scheme of investigation which has been submitted

by the applicant and approved by the planning authority.

Classification: OFFICIAL

Reason: To protect potential archaeological remains.

17. The development to which this planning permission relates shall be

undertaken solely in accordance with the drawings referred to in the list at

the foot of this decision notice.

Reason: To ensure a satisfactory form of development and to accord with the

terms of the submitted application.

APPENDIX A APPROPRIATE ASSESSMENT